

Quarterly Report on Agency Services to Floridians with Developmental Disabilities and Their Costs

Fourth Quarter Fiscal Year 2016-17 (April, May, June)

Submitted August 1, 2017



Rick Scott Governor

Barbara Palmer Director The Agency for Persons with Disabilities (APD) administers Medicaid waivers providing supports to almost 33,900 individuals with developmental disabilities across Florida enabling them to live, learn and work in their communities. APD also provides limited services to over 20,000 individuals on the Waiting List for waiver services. These individuals have autism, intellectual disability, spina bifida, cerebral palsy, Down syndrome, Prader-Willi syndrome, Phelan-McDermid syndrome, or are children ages 3 to 5 who are at high risk of being diagnosed with a developmental disability.

To meet the needs of the diverse population it serves, APD offers a wide array of services for individuals who are living in their own homes, family homes, or in licensed group facilities. Some of the 27 services currently provided by the agency include life skills development (companion services, adult day training, and employment services), occupational therapy, behavior analysis, adaptive and medical equipment, residential habilitation and physical therapy.

For the period of April through June 2017, about 1,100 individuals on the Waiting List for waiver services received limited services funded from General Revenue and the Social Services Block Grant (SSBG) through the agency, and over 10,500 Medicaid eligible individuals received some state services through the Medicaid State Plan. About 10,000 individuals on the Waiting List for waiver services did not receive any services through APD or the Medicaid State Plan during this period.

Historical Overview

On May 1, 2011, the agency began implementation of the new Developmental Disabilities Home & Community Based Services Individual Budgeting Waiver known as iBudget Florida. The iBudget Florida waiver uses an individual budgeting approach intended to enhance the simplicity, sustainability, and equity of the system while also increasing individuals' opportunities for self-direction. As of July 1, 2013, APD completed the transition of waiver clients to the iBudget Florida waiver statewide from the Tier Waiver system that had been in place since 2008.

Please share with us any comments or suggestions you have regarding this report. APD's Chief of Staff, Karen Hagan, may be reached at 850-414-8916.

Glossary of Terms Used in Report

APD - Agency for Persons with Disabilities

CDC+ Program - Consumer-Directed Care Plus Program

iBudget Waiver - Developmental Disabilities Individual Budgeting Home & Community Based Services Waiver

IFS - Individual and Family Supports

This report is prepared and distributed pursuant to section 393.0661(9), Florida Statutes.

"The Agency for Persons with Disabilities shall submit quarterly status reports to the Executive Office of the Governor, the chair of the Senate Ways and Means Committee or its successor, and the chair of the House Fiscal Council or its successor regarding the financial status of home and community-based services, including the number of enrolled individuals who are receiving services through one or more programs; the number of individuals who have requested services who are not enrolled but who are receiving services through one or more programs, with a description indicating the programs from which the individual is receiving services; the number of individuals waiting for services; the number of individuals who have requested services but who are receiving no services; a frequency distribution indicating the length of time individuals have been waiting for services; and information concerning the actual and projected costs compared to the amount of the appropriation available to the program and any projected surpluses or deficits..."

1. Services Received by Waiver Enrollees

Tables 1a, 1b, 1c and 1d provide information on services received by persons enrolled in APD waivers.

	iBudg	get CDC	iB	ludget	All Waivers		
Month	Enrolled	Total Waiver			Enrolled	Total Waiver	
	Clients**	Payments	Clients**	Payments	Clients**	Payments	
Apr-17	2,841	\$7,941,945	31,028	\$74,713,788	33,869	\$82,655,733.91	
May-17	2,853	\$7,914,533	31,078	\$110,196,177	33,931	\$118,110,709.65	
Jun-17	2,903	\$8,114,663	31,048	\$72,259,374	33,951	\$80,374,037.42	

* Since waiver payments are reported in this table by month of payment rather than by month of service, clients may show claim payments simultaneously under multiple waivers.

**As of the first day of the month.

Source: Allocation, Budget, and Contracts (ABC) Database and Medicaid HP Data Warehouse as of August 1, 2017.

Table 1b summarizes types of services received by waiver enrollees. In addition to iBudget Florida waiver, individuals may receive services through the Consumer-Directed Care Plus (CDC+) Program, offered as an option under the Medicaid State Plan. The CDC+ Program offers comparable services to the waiver, but it allows greater flexibility and more choice in client selection of providers and services. Table 1b also includes two types of services funded by APD that are not part of Medicaid: Individual and Family Supports (IFS) and Room and Board. The former, paid from General Revenue and the Social Services Block Grant, comprises services to persons not eligible for waiver services, services to persons waiting for waiver enrollment, and services to persons enrolled in a waiver for which the service is not a waiver service. Room and Board, paid entirely from General Revenue, provides payment to licensed residential providers for individuals to cover the basic costs of room and board and supervision.

Service	Client Counts by Service Category for Billed Services							
Month	iBudget CDC	iBudget	IFS	Room\Board	Client Total*			
Apr-17	2,823	31,214	510	401	31,808			
May-17	2,852	32,158	379	480	32,407			
Jun-17	2,900	31,206	299	371	31,730			

*Clients are counted only once regardless of the number of different services they received. Based on historical payment patterns, waiver, IFS and Room & Board services are undercounted due to the anticipated unsubmitted claims for the reported service months as of the database effective date.

Source: ABC Database and Medicaid HP Data Warehouse as of August 1, 2017.

1. Services Received by Waiver Enrollees (continued)

In addition to the previously cited services, many waiver enrollees receive Medicaid State Plan services. Table 1c summarizes the number and percent of waiver enrollees who use these services.

Service	Total Waiver	Medicaid State Plan			
Month	Enrollment	#	%		
Apr-17	33,870	18,238	53.85%		
May-17	33,931	17,775	52.39%		
Jun-17	33,951	16,126	47.50%		

Table 1c: Clients Using Medicaid State Plan Servicesby Month of Service

Note: Enrolled as of the first day of the month in which the services were received. Source: ABC Database and Medicaid HP Data Warehouse as of August 1, 2017.

Table 1d lists the number of clients using individual waiver services. Because clients typically use multiple services, the client total at the bottom of the table is an unduplicated count.

Table 1d: Clients Using Individual Waiver Servicesby Month of Service Payment

	iBudget		
Service Description	Apr-17	May-17	Jun-17
Adult Dental Services	1,007	1,137	1,013
Behavior Analysis - Level 1	1,001	1,034	978
Behavior Analysis - Level 2	714	828	784
Behavior Analysis - Level 3	1,791	1,999	1,899
Behavior Analysis Assessment	55	73	42
Behavior Assistant Services	195	202	191
CDC Monthly Allowance	2,783	2,853	2,891
Consumable Medical Supplies	3,527	4,639	3,998
Dietitian Services	53	52	55
Durable Medical Equipment	48	66	64
Environmental Accessibility Adaptations	18	34	25
Environmental Accessibility Adaptations Assessment	0	0	0
Incontinence Supplies; All Types	3,798	4,797	4,286
Life Skills Development - Level 1 (Companion)	3,532	3,716	3,559
Life Skills Development - Level 2 (Supported Empl - Group)	26	26	26
Life Skills Development - Level 2 (Supported Empl -			
Individual)	1,330	1,342	1,318
Life Skills Development - Level 3 (ADT) - Facility Based	11,029	11,620	11,363
Life Skills Development - Level 3 (ADT) - Off Site	132	134	137

1. Services Received by Waiver Enrollees (continued)

		iBudget	
Service Description	Apr-17 May-17 Jun-1		
Occupational Therapy	456	486	470
Occupational Therapy - Assessment	1	1	0
Personal Emergency Response System - Installation	0	1	0
Personal Emergency Response System - Service	76	86	73
Personal Supports	10,637	11,008	10,776
Physical Therapy	907	950	896
Physical Therapy - Assessment	0	0	1
Private Duty Nursing	245	245	247
Residential Habilitation - Assisted Living Facility (month)	362	398	298
Residential Habilitation - Behavioral Focus (day)	65	81	55
Residential Habilitation - Intensive Behavior (day)	439	455	439
Residential Habilitation - Intensive Behavior CTEP (day)	148	148	138
Residential Habilitation - Standard (day)	250	287	227
Residential Habilitation (month)	5,168	7,434	3,983
Residential or Skilled Nursing - LPN	100	119	105
Residential or Skilled Nursing - RN	35	37	25
Respiratory Therapy	41	41	37
Respiratory Therapy - Assessment	0	0	0
Respite (under 21 only)	1,530	1,573	1,521
Respite, Skilled	6	3	5
Special Medical Home Care	19	19	19
Specialized Mental Health Assessment	3	0	4
Specialized Mental Health Counseling	191	204	168
Speech Therapy	440	485	473
Speech Therapy - Assessment	5	2	4
Support Coordination	21,976	25,162	20,870
Support Coordination - CDC Consultant	1,858	2,184	1,994
Support Coordination (Enhanced)	11	11	9
Support Coordination (Limited)	2,290	2,544	2,123
Support Coordination (Limited) - CDC	303	363	324
Supported Living Coaching	3,427	3,565	3,406
Transportation - mile	81	101	82
Transportation - month	1,164	1,183	1,139
Transportation - trip	6,912	6,965	6,921
Unduplicated Client Count	31,813	32,433	31,729

Table 1d: Clients Using Individual Waiver Services (continued)

Note: Based on historical payment patterns waiver services are incomplete due to anticipated unsubmitted claims. Source: Medicaid HP Data Warehouse as of August 1, 2017.

2. Services Received by Persons on the Waiting List

Table 2a lists APD services received in April, May, and June 2017 by individuals who requested enrollment in a waiver but were not enrolled as of the first day of the respective months. Funding for these services came from General Revenue and the Social Services Block Grant. Individuals on the Waiting List ages 21 or younger may also receive services from the Florida Department of Education, Medicaid State Plan, and other state and local resources.

		Service Mon	th
	Apr-17	May-17	Jun-17
Total Wait List at Beginning of Month*	20,604	20,670	20,707
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PAID SERVICE			
ADULT DAY TRAINING	276	265	256
BEHAVIOR ANALYSIS	1	5	3
COMMUNITY BASED EMPLOYMENT	214	181	137
DENTAL SERVICES	1	0	0
ELIGIBILITY AND PLANNING	6	3	1
EMPLOYMENT ENHANCEMENT PROJECT	91	89	77
HOME ASSISTANCE	16	9	9
LONG TERM RESIDENTIAL SVS	22	22	21
MEDICAL SERVICES	2	1	1
OCCUPATIONAL THERAPY	0	0	0
PERSONAL/FAMILY CARE SVS	20	15	13
PHYSICAL THERAPY	0	0	0
PRE-SUPPORTED TRANSITIONAL LIVING	28	23	22
PSYCHOLOGICAL THERAPY	43	41	43
RECREATIONAL THERAPY	0	0	0
RESIDENTIAL HABILITATION SVS	15	18	15
RESPITE CARE	30	26	22
SPEECH THERAPY	0	0	0
SUPPLIES/EQUIPMENT	19	22	18
SUPPORT COORDINATION	281	269	261
SUPPORTED LIVING	18	15	10
TRANSPORTATION	117	109	102

Table 2a: Client Counts of Services Provided by APD to Clients Waiting for Waiver Services as of April 1, May 1, and June 1, 2017

Source: Waiting List and ABC Databases as of August 1, 2017.

UNDUPLICATED TOTAL

990

924

840

Table 2b provides client counts of persons on the Waiting List who received APD services (see Table 2a) or Medicaid State Plan services. The APD services are provided with state General Revenue and Social Services Block Grant funds. Because some clients received both APD and Medicaid State Plan services, the client count in the fourth row is an unduplicated total rather than a sum of the two prior rows. The last two rows in the table provide information on Waiting List clients who received neither APD services nor Medicaid State Plan services. Note that some Waiting List clients are not currently eligible for Medicaid State Plan services.

Table 2b: Client Counts of Non-Medicaid and Medicaid State Plan Services Received by Clients Waiting for Services as of April 1, May 1, and June 1, 2017*

		Service Month		
Row		Apr-17	May-17	Jun-17
1	Total Waiting List at Beginning of Month*	20,476	20,536	20,561
2	Client Count for APD Non-Medicaid Services	1,097	1,034	980
3	Client Count for Medicaid State Plan Medical, Facility, and Pharmacy Services***	9,850	9,863	9,539
4	All Waiting List Clients Receiving Services**	10,436	10,396	9,931
5	Count of Waiting List Clients Not Receiving Services	10,040	10,140	10,630
6	Percent of Waiting List Not Receiving Services	49.03%	49.38%	51.70%

*Clients are counted only once regardless of the number of different services they received.

** Unduplicated count for the clients receiving Medicaid services or APD services or both.

***Based on historical payment patterns, Medicaid State Plan services may be undercounted due to unsubmitted claims for the reported service months as of the effective date.

Source: Waiting List, ABC Databases and Medicaid HP Data Warehouse as of August 1, 2017.

3. Waiver Enrollment in Fiscal Year 2016-17

Table 3 summarizes new waiver enrollments for FY 2016-17. Crisis cases are enrollees whose needs for services have been determined to require priority enrollment as defined in statute and rule. CBC Children are children on the Waiting List for iBudget Waiver who have open cases in the Department of Children and Families' child welfare system. Beginning in FY 2013-14, the agency received additional appropriation to begin offering enrollment to individuals from the Waiting List as specified in proviso.

Month	Crisis Enrolled	Waitlist Offered & Enrolled	CBC Kids Enrolled	Total Enrolled
Apr-15	84	0	9	93
May-15	76	0	5	81
Jun-15	55	11	4	70
Jul-15	91	16	16	123
Aug-15	71	6	8	85
Sep-15	101	11	18	130
Oct-15	105	10	16	131
Nov-15	87	35	9	131
Dec-15	57	644	7	708
Jan-16	51	20	5	76
Feb-16	50	21	4	75
Mar-16	58	21	11	90
Apr-16	74	118	4	196
May-16	90	77	16	183
Jun-16	73	69	13	155
Jul-16	65	23	8	96
Aug-16	71	183	9	263
Sep-16	68	161	11	240
Oct-16	93	114	10	217
Nov-16	69	100	15	184
Dec-16	74	89	15	178
Jan-17	70	58	5	133
Feb-17	92	42	8	142
Mar-17	87	42	6	135
Apr-17	94	23	15	132
May-17	109	18	12	139
Jun-17	110	17	8	135
Total	2,125	1,929	267	4,321

Table 3: New Waiver Enrollment

Source: ABC Database as of August 1, 2017 and other ABC tracking systems.

4. Length of Wait for Waiver Services

Table 4 displays a frequency distribution of the length of time individuals have been waiting for waiver services. Agency policy allows people to remain on the Waiting List if they currently do not need services or do not qualify for Medicaid at the time. These counts include individuals who declined waiver enrollment offers and those who received other state assistance.

Table 4: Length of Wait for Any Waiver Services as of August 1, 2017

		Wait List (Clients
Length of Wait	Date Placed on Wait List	#	%
1 Year or Less	August 1, 2016 or later	2,009	9.7
1+ to 2 Years	August 1, 2015 - July 31, 2016	1,610	7.8
2+ to 3 Years	August 1, 2014 - July 31, 2015	1,498	7.2
3+ to 4 Years	August 1, 2013 - July 31, 2014	1,036	5.0
4+ to 5 Years	August 1, 2012 - July 31, 2013	1,071	5.2
5+ to 6 Years	August 1, 2011 - July 31, 2012	1,197	5.8
6+ to 7 Years	August 1, 2010 - July 31, 2011	1,314	6.3
7+ to 8 Years	August 1, 2009 - July 31, 2010	1,355	6.5
8+ to 9 Years	August 1, 2008 - July 31, 2009	1,368	6.6
9+ to 10 Years	August 1, 2007 - July 31, 2008	1,413	6.8
More than 10 Years	On or before July 31, 2007	6,834	33.0
Total Wait List*		20,705	100.0

Source: Waiting List Database as of August 1, 2017.

5. Projected Waiver Costs and Appropriations

Table 5 provides information concerning projected waiver costs compared to the available appropriations and any projected surpluses or deficits.

Table 5: Fiscal Year 2016-17 Waiver Budget Forecast

FY 2016-17 APD WAIVER PROJECTIONS	Gei	neral Revenue	Trust Funds		Total
Blended rate adopted by the SSEC for FY 2016-17		0.3901	0.6099		
Appropriation	\$	427,800,911	\$ 669,405,836	\$	1,097,206,747
Corrected FMAP Adjustment				\$	-
New Appropriation	\$	427,800,911	\$ 669,405,836	\$	1,097,206,747
Less FY 2015-16 Projected Deficit	\$	(392,622)	\$ (600,352)	\$	(992,974)
Less FY 2016-17 Estimated Expenditures	\$	(427,408,289)	\$ (668,805,484)	\$ (1,096,213,773)
Total APD Waiver Balance FY 2016-17	\$	-	\$ -	\$	-